

Introduction

Part 1 of the Dodge County All-Hazards Mitigation Plan describes and documents the process used to develop the plan. This includes how it was prepared and who (committees, organizations, departments, staff, consultants, etc.) was involved in the planning process. It also describes the local governments involvement, the time period in which the plan was prepared and who to contact to answer questions and make recommendations for future amendments to the plan.

Disaster Mitigation Act of 2000

The development of the Dodge County All-Hazards Mitigation Plan is a response to the passage of the Disaster Mitigation Act of 2000 (DMA2K). On October 30, 2000, DMA2K was signed into law by the U.S. Congress in an attempt to stem the losses from disasters, reduce future public and private expenditures, and to speed up response and recovery from disasters. This Act (Public Law 106-390) amended the Robert T. Stafford Relief and Emergency Assistance Act. The following is a summary of the parts of the DMA2K that pertain to local governments and tribal organizations:

- The Act establishes a new requirement for local governments and tribal organizations to prepare an All-Hazard Mitigation Plan in order to be eligible for funding from FEMA through the Pre-Disaster Mitigation Assistance Program and Hazard Mitigation Grant Program.
- The Act establishes a requirement that natural hazards, such as tornados, floods, and wildfires, need to be addressed in the risk assessment and vulnerability analysis parts of the All-Hazards Mitigation Plan. Manmade hazards, such as hazardous waste spills, is encourage, but not required to be addressed.
- The Act authorizes up to seven percent of Hazard Mitigation Grant Program funds available to a state after a federal disaster to be used for the development of state, local, and tribal organization All-Hazards Mitigation Plans.
- The Act establishes November 1, 2004 as the date by which local governments and tribal organizations are to prepare and adopt their respective plans in order to be eligible for the FEMA Hazard Mitigation Grant Program and November 1, 2003 Pre-Disaster Mitigation Program.
- If a plan is not prepared by November 1, 2004 and a major disaster is declared, in order for a local government or tribal organization to be eligible to receive funding through the Hazard Mitigation Grant Program, they must agree to prepare an All-Hazards Mitigation Plan within one year.
- In addition, by not having an All-Hazards Mitigation Plan, local governments and tribal organizations cannot utilize funding through the Pre-Disaster Mitigation Grant Program.

Plan Development

The official grant letter from Wisconsin Emergency Management was received in our office on January 21, 2005. Preparation, however, started prior to this date with approval from Linda McDermott on January 19, 2005, where it was presented to the Town's Association. The final draft was submitted for WEM approval on May 29, 2006 and final approval was received on March 13, 2007.

The Dodge County Office of Emergency Management has completed and regularly updates the Dodge County Hazard Analysis. The Hazard Analysis identifies all of the likely natural and technological hazards that might or have occurred within the county. The Hazard Analysis has not generally examined, in detail, strategies for the identified hazards.

Hazard mitigation planning is the process of developing a set of actions designed to reduce or eliminate long-term risk to people and property from hazards and their effects. This plan evaluates the risks that all natural hazards pose to the citizens and property of Dodge County by presenting:

- A profile and analysis of hazardous events.
- An assessment of vulnerability of community assets.
- Potential hazard mitigation strategies.
- Methods for building community support and ensuring plan adoption.

This was done by incorporating existing plans and ordinances and working closely with local jurisdictions, businesses, citizens, and county departments; surrounding counties, and a wide variety of regional agencies to ensure that proper information was obtained and that every potential aspect to risks and mitigation was addressed.

Plan Parts

The Dodge County All-Hazards Mitigation Plan was categorized into five parts in order to address FEMA's local mitigation plan requirements. The five parts are as follows:

Part I:	Planning Process
Part II:	Planning Area
Part III:	Risk Assessment
Part IV:	Mitigation Strategy
Part V:	Plan Mitigation Process and Adoption

Plan Taskforce

The Dodge County All-Hazards Mitigation Plan was prepared under the guidance of the Dodge County Local Emergency Planning Committee (LEPC). Periodic meetings were held with the LEPC to provide input on the types of hazards to be considered, appropriate mitigation strategies, and to review draft reports. Committee members are as follows:

Local Emergency Planning Committee

Committee Member Name	Representing Agency
Mark Fritsche	County Emergency Management
Dan Mack	Owner/Operator Facilities
Glenn Welles	County Sheriff's Department
Jennifer Warmke	County Emergency Management
Brian Fields	County Highway Department
Ernest Borchart	County Supervisor
Perle Macheel	EMS
Jody Langfeldt	County Public Health

Sarah Neu	Owner/Operator Facilities
David Edwards	WI DNR
Matt Hanson	UW – Extension
Colleen Kottke	Media
David Schrab	Owner/Operator Facilities
Anna Heller	Hospital
Chuck Trauba	EMS
Del Yaroch	Fire
David Zimmerman	Owner/Operator Facilities

Involvement from Local Governments

There were a number of opportunities for the local units of government to become involved in the planning process. On January 19, 2005, the planning process was formally introduced at a Town's Association Meeting at the Administration Building in Juneau. Townships in attendance at the meeting were as follows: Ashippun, Beaver Dam, Burnett, Clyman, Elba, Emmet, Herman, Hustisford, Lebanon, Leroy, Lowell, Oak Grove, Portland, Rubicon, and Trenton. Mark Fritsche, Dodge County Emergency Management Director, gave a presentation describing the planning process and the hazards that were identified in the plan. An informational brochure and packet was provided to all present explaining the process and requesting that each township fill out an informational questionnaire regarding their township.

Municipalities that were not represented at the Town's Association Meeting were sent an informational packet and questionnaire regarding their municipality.

On April 21, 2005, a meeting was conducted with the cities of Beaver Dam, Fox Lake, Horicon and Mayville. Additionally, on April 21, 2005, the villages of Brownsville, Clyman, Kekoskee, Randolph, Reeseville and Theresa also participated in the same meeting. The attendants at the meeting also provided information on hazards that have significance to the area and provided mitigation strategy ideas for the plan.

Neighboring Community Involvement

One of the requirements of the planning process was to include neighboring communities. Each surrounding county, through their respective Emergency Management Director, was given an opportunity to discuss the Plan. This included the counties of: Columbia, Dane, Fond du Lac, Green Lake, Jefferson, Washington and Waukesha.

Local and Regional Agency Involvement

Another requirement of the planning process was to involve local and regional agencies, agencies that have the authority to regulate development, businesses, academia, and other private and non-private interests in hazard mitigation activities. An information brochure was created and meetings and phone interviews with county department staff, government agencies and private businesses were done throughout the planning process. The following is a list of participants:

- City of Beaver Dam
- City of Fox Lake
- City of Horicon
- City of Juneau
- City of Mayville
- Dodge County Local Emergency Planning Committee

- Dodge County Land Information Department
- Dodge County Planning and Zoning Department
- Dodge County Property Description Department
- Dodge County Treasurer
- Federal Emergency Response Agency
- Wisconsin Department of Workforce Development
- Wisconsin Department of Natural Resources
- Wisconsin Department of Revenue
- Wisconsin Emergency Management
- U.S. Bureau of Census

Public Review Process

Opportunities for public comment were provided to review the Plan during the drafting stage and prior to Plan approval. All meetings were properly posted and open to the public. A copy of the draft was made available on the Dodge County Emergency Management website and at www.co.dodge.wi.us/emg and at various libraries throughout the county. Comments and questions about the Plan were directed to the Dodge County Office of Emergency Management.

In addition, the public was invited to attend the Local Emergency Planning Committee (LEPC) meetings and allowed to comment on the plan. During the planning process the LEPC held open session meetings on April 19, 2005, July 20, 2005, October 6, 2005 and January 18, 2006, allowing public input at each meeting. Meeting agendas were posted as required. The comments received from both the public and the LEPC members were taken and incorporated into the Plan.

The Plan was introduced and discussed at the Dodge County Board of Supervisors meeting on March 21, 2006. An opportunity for the general public to review and discuss the Plan was provided prior to adoption at the Dodge County Board of Supervisors meeting at the LEPC meetings. There was a brief discussion by the Board, but no audience commented. The plan was approved by the Dodge County Board of Supervisors on March 21, 2006.

Incorporated Plans, Studies, Reports and Technical Data

Many plans, reports and technical data were referenced and incorporated into the Dodge County All-Hazards Mitigation Plan. The following is a comprehensive list of the data that was used:

- Dodge County Emergency Operations Plan
- Dodge County Hazardous Materials Guidelines
- Dodge County Hazard Analysis
- Dodge County Land Use Code
- Dodge County Agricultural Preservation Plan
- Dodge County Smart Growth Plan (draft)
- Emergency Action Plan – Upper Beaver Dam Lake Dam
- Emergency Action Plan – Upper Mayville Dam
- Hazard Analysis for the State of Wisconsin
- State of Wisconsin Hazard Mitigation Plan
- Flood Insurance Study for Dodge County and Incorporated Areas
- Wisconsin Emergency Management’s Annual Natural Disaster Report of 2003-2004

Participating Jurisdictions

Several Dodge County jurisdictions actively participated in the development of the Plan. These included the cities of Beaver Dam, Columbus, Fox Lake, Horicon, Juneau, Mayville, Watertown and Waupun; the villages of Brownsville, Clyman, Hustisford, Iron Ridge, Kekoskee, Lomira, Randolph, Reeseville and Theresa; and the towns of Ashippun, Beaver Dam, Burnett, Chester, Clyman, Elba, Emmet, Fox Lake, Herman, Hubbard, Hustisford, Lebanon, Leroy, Lowell, Oak Grove, Portland, Rubicon, Shields, Theresa, Trenton, Westford

The following jurisdictions pass a resolution or ordinance adopting the plan:

- City of Beaver Dam
- City of Columbus
- City of Fox Lake
- City of Horicon
- City of Juneau
- City of Mayville
- City of Watertown
- City of Waupun
- Village of Brownsville
- Village of Clyman
- Village of Hustisford
- Village of Iron Ridge
- Village of Kekoskee
- Village of Lomira
- Village of Lowell
- Village of Neosho
- Village of Randolph
- Village of Reeseville
- Village of Theresa
- Town of Ashippun
- Town of Beaver Dam
- Town of Burnett
- Town of Calamus
- Town of Clyman
- Town of Emmet
- Town of Fox Lake
- Town of Herman
- Town of Hubbard
- Town of Hustisford
- Town of Lebanon
- Town of Leroy
- Town of Lomira
- Town of Lowell
- Town of Oak Grove
- Town of Portland
- Town of Rubicon
- Town of Shields
- Town of Theresa
- Town of Trenton
- Town of Westford
- Town of Williamstown

Contact Information

For more information regarding this plan, please contact the Dodge County Office of Emergency Management at:

Dodge County Office of Emergency Management
124 West Street
Juneau, WI 53039
(920) 386-3993/3880